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WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1997



(By Senator Tousers the hesiser)

PASSED _______ HPILL 12, 1997

In Effect NINETY Days From Passage

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COMMITTEE SUBSTITUTE FOR

Senate Bill No. 266

(SENATOR TOMBLIN, MR. PRESIDENT, original sponsor)

[Passed April 12, 1997; in effect ninety days from passage.]

AN ACT to amend and reenact sections three, four, seven and twenty-five, article thirteen-a, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to the public service commission; allowing for the appointment of five public service district board members in consolidated or merged public service districts; requiring public service districts to notify the public service commission when a new board member is appointed; authorizing the county commission to determine public service district board members' compensation for regular and special board meetings; requiring public service districts to notify the public service commission if the district changes its corporate name; raising the amount of allowable expenditure before having to advertise for bids from five thousand dollars to ten thousand dollars for public service districts; and providing for a waiver of public service commission approval of contracts for engineering, design or feasibility studies under certain conditions.

Be it enacted by the Legislature of West Virginia:

That sections three, four, seven and twenty-five, article thirteen-a, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted, all to read as follows:

ARTICLE 13A. PUBLIC SERVICE DISTRICTS FOR WATER, SEWERAGE AND GAS SERVICES.

§16-13A-3. District to be a public corporation and political subdivision; powers thereof; public service boards.

1 From and after the date of the adoption of the order creating any public service district, it is a public corpora- $\mathbf{2}$ 3 tion and political subdivision of the state, but without any power to levy or collect ad valorem taxes. Each district 4 may acquire, own and hold property, both real and 5 personal, in its corporate name, and may sue, may be sued, 6 7 may adopt an official seal and may enter into contracts 8 necessary or incidental to its purposes, including contracts with any city, incorporated town or other municipal 9 corporation located within or without its boundaries for 10 furnishing wholesale supply of water for the distribution 11 system of the city, town or other municipal corporation, 12and contract for the operation, maintenance, servicing, 13repair and extension of any properties owned by it or for 14 the operation and improvement or extension by the 15 district of all or any part of the existing municipally 16owned public service properties of any city, incorporated 17town or other municipal corporation included within the 18 district: Provided. That no contract shall extend beyond a 1920maximum of forty years, but provisions may be included therein for a renewal or successive renewals thereof and 2122shall conform to and comply with the rights of the holders of any outstanding bonds issued by the municipalities forthe public service properties.

25The powers of each public service district shall be vested 26in and exercised by a public service board consisting of 27not less than three members, who shall be persons residing 28 within the district, who possess certain educational, business or work experience which will be conducive to 2930 operating a public service district. Each board member 31 shall, within six months of taking office, successfully 32complete the training program to be established and 33 administered by the public service commission in conjunc-34 tion with the division of environmental protection and the 35 bureau of public health. Board members shall not be or 36 become pecuniarily interested, directly or indirectly, in 37the proceeds of any contract or service, or in furnishing any supplies or materials to the district nor shall a former 38 board member be hired by the district in any capacity 39 40 within a minimum of twelve months after board member's 41 term has expired or such board member has resigned from the district board. The members shall be appointed in the 42 43 following manner:

44 Each city, incorporated town or other municipal corpo-45 ration having a population of more than three thousand 46 but less than eighteen thousand is entitled to appoint one 47 member of the board, and each city, incorporated town or 48 other municipal corporation having a population in excess 49 of eighteen thousand shall be entitled to appoint one 50 additional member of the board for each additional 51 eighteen thousand population. The members of the board 52representing such cities, incorporated towns or other 53 municipal corporations shall be residents thereof and shall 54be appointed by a resolution of the governing bodies 55 thereof and upon the filing of a certified copy or copies of 56the resolution or resolutions in the office of the clerk of 57 the county commission which entered the order creating 58 the district, the persons so appointed become members of 59the board without any further act or proceedings. If the 60 number of members of the board so appointed by the governing bodies of cities, incorporated towns or other 61 62municipal corporations included in the district equals or

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63 exceeds three, then no further members shall be appointed

64 to the board and the members so appointed are the board

65 of the district except in cases of merger or consolidation

66 where the number of board members may equal five.

67 If no city, incorporated town or other municipal corpo-68 ration having a population of more than three thousand is 69 included within the district, then the county commission 70 which entered the order creating the district shall appoint three members of the board, who are persons residing 7172within the district and residing within the state of West 73 Virginia, which three members become members of the 74 board of the district without any further act or proceed-75 ings except in cases of merger or consolidation where the 76 number of board members may equal five.

77 If the number of members of the board appointed by the 78 governing bodies of cities, incorporated towns or other 79 municipal corporations included within the district is less 80 than three, then the county commission which entered the 81 order creating the district shall appoint such additional 82 member or members of the board, who are persons residing within the district, as is necessary to make the number 83 of members of the board equal three except in cases of 84 85 merger or consolidation where the number of board 86 members may equal five, and the member or members appointed by the governing bodies of the cities, incorpo-87 88 rated towns or other municipal corporations included within the district and the additional member or members 89 90 appointed by the county commission as aforesaid, are the board of the district. A person may serve as a member of 9192 the board in one or more public service districts.

93 The population of any city, incorporated town or other 94 municipal corporation, for the purpose of determining the 95 number of members of the board, if any, to be appointed 96 by the governing body or bodies thereof, is the population 97 stated for such city, incorporated town or other municipal 98 corporation in the last official federal census.

99 Notwithstanding any provision of this code to the 100 contrary, whenever a district is consolidated or merged

101 pursuant to section two of this article, the terms of office 102of the existing board members shall end on the effective 103 date of the merger or consolidation. The county commis-104 sion shall appoint a new board according to rules promul-105 gated by the public service commission. Whenever 106 districts are consolidated or merged no provision of this 107 code prohibits the expansion of membership on the new 108 board to five.

109 The respective terms of office of the members of the first 110 board shall be fixed by the county commission and shall 111 be as equally divided as may be, that is approximately one 112 third of the members for a term of two years, a like 113number for a term of four years, the term of the remaining 114member or members for six years, from the first day of the 115month during which the appointments are made. The first 116 members of the board appointed as aforesaid shall meet at 117 the office of the clerk of the county commission which 118 entered the order creating the district as soon as practica-119ble after the appointments and shall qualify by taking an 120 oath of office: Provided, That any member or members of 121the board may be removed from their respective office as 122provided in section three-a of this article.

123Any vacancy shall be filled for the unexpired term 124within thirty days, otherwise successor members of the 125board shall be appointed for terms of six years and the 126 terms of office shall continue until successors have been 127appointed and qualified. All successor members shall be 128appointed in the same manner as the member succeeded 129was appointed. The district shall provide to the public 130service commission, within thirty days of the appointment, 131the following information: The new board member's 132name, home address, home and office phone numbers, date 133 of appointment, length of term, who the new member 134replaces and if the new appointee has previously served on 135the board. The public service commission shall notify 136each new board member of the legal obligation to attend 137training as prescribed in this section.

138 The board shall organize within thirty days following 139 the first appointments and annually thereafter at its first

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140 meeting after the first day of January of each year by 141 selecting one of its members to serve as chair and by 142appointing a secretary and a treasurer who need not be 143members of the board. The secretary shall keep a record 144 of all proceedings of the board which shall be available for 145inspection as other public records. Duplicate records shall 146be filed with the county commission and shall include the 147 minutes of all board meetings. The treasurer is lawful custodian of all funds of the public service district and 148 149 shall pay same out on orders authorized or approved by 150 the board. The secretary and treasurer shall perform other 151duties appertaining to the affairs of the district and shall receive salaries as shall be prescribed by the board. The 152153treasurer shall furnish bond in an amount to be fixed by 154the board for the use and benefit of the district.

The members of the board, and the chair, secretary and treasurer thereof, shall make available to the county commission, at all times, all of its books and records pertaining to the district's operation, finances and affairs, for inspection and audit. The board shall meet at least monthly.

§16-13A-4. Board chairman; members' compensation; procedure; district name.

The chairman shall preside at all meetings of the board 1 2 and may vote as any other members of the board but if he 3 should be absent from any meeting, the remaining members may select a temporary chairman and if the member 4 selected as chairman resigns as such or ceases for any 5 6 reason to be a member of the board, the board shall select 7 one of its members as chairman to serve until the next annual organization meeting. Salaries of each of its board 8 members shall be as follows: For districts with fewer than 9 six hundred customers, each board member may receive 10 11 seventy-five dollars per attendance at regular monthly 12meetings and fifty dollars per attendance at additional special meetings, total salary not to exceed fifteen hun-1314 dred dollars per annum; for districts with six hundred 15 customers or more but fewer than two thousand customers, each board member may receive one hundred dollars 16

per attendance at regular monthly meetings and seventy-17 18 five dollars per attendance at additional special meetings, 19 total salary not to exceed two thousand five hundred fifty 20dollars per annum; for districts with two thousand cus-21tomers or more, each board member may receive one 22hundred twenty-five dollars per attendance at regular 23monthly meetings and seventy-five dollars per attendance 24at additional special meetings, total salary not to exceed 25three thousand seven hundred fifty dollars per annum; and 26for districts with four thousand or more customers, each 27board member may receive one hundred fifty dollars per 28attendance at regular monthly meetings and one hundred 29dollars per attendance at additional special meetings, total 30 salary not to exceed five thousand four hundred dollars 31per annum. The public service district shall certify the 32number of customers served to the public service commission beginning on the first day of July, one thousand nine 33 34 hundred eighty-six, and continue each fiscal year thereaf-35 ter. Board members may be reimbursed for all reasonable 36 and necessary expenses actually incurred in the perfor-37mance of their duties as provided for by the rules of the 38 board. The board shall by resolution determine its own 39rules of procedure, fix the time and place of its meetings 40 and the manner in which special meetings may be called. 41 Public notice of meetings shall be given in accordance 42 with section three, article nine-a, chapter six of this code. 43 Emergency meetings may be called as provided by said 44 section. A majority of the members constituting the board 45 also constitute a quorum to do business. The members of 46 the board are not personally liable or responsible for any 47 obligations of the district or the board but are answerable 48 only for willful misconduct in the performance of their 49 duties. At any time prior to the issuance of bonds as 50 hereinafter provided, the board may by resolution change 51the official or corporate name of the public service district 52and such change shall be effective from and after filing an 53 authenticated copy of such resolution with the clerk of the 54 county commission of each county in which the territory 55 embraced within such district or any part thereof is 56 located and with the public service commission. The official name of any district created under the provisions 57

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58 of this article may contain the name or names of any city,

59 incorporated town or other municipal corporation in-

60 cluded therein or the name of any county or counties in

61 which it is located.

§16-13A-7. Acquisition and operation of district properties.

1 The board of such districts shall have the supervision 2 and control of all public service properties acquired or 3 constructed by the district, and shall have the power, and 4 it shall be its duty, to maintain, operate, extend and improve the same. All contracts involving the expenditure 5 by the district of more than fifteen thousand dollars for 6 construction work or for the purchase of equipment and 7 improvements, extensions or replacements, shall be 8 entered into only after notice inviting bids shall have been 9 10 published as a Class I legal advertisement in compliance with the provision of article three, chapter fifty-nine of 11 12 this code, and the publication area for such publication shall be as specified in section two of this article in the 13county or counties in which the district is located. The 14 publication shall not be less than ten days prior to the 15 making of any such contract. To the extent allowed by 16 17 law, in-state contractors shall be given first priority in awarding public service district contracts. It shall be the 18 19duty of the board to ensure that local in-state labor shall 20be utilized to the greatest extent possible when hiring 21laborers for public service district construction or maintenance repair jobs. It shall further be the duty of the board 22to encourage contractors to use American made products 2324in their construction to the extent possible. Any obliga-25tions incurred of any kind or character shall not in any event constitute or be deemed an indebtedness within the 2627meaning of any of the provisions or limitations of the constitution, but all such obligations shall be payable 28 29solely and only out of revenues derived from the operation of the public service properties of the district or from 30 31 proceeds of bonds issued as hereinafter provided. No 32continuing contract for the purchase of materials or 33 supplies or for furnishing the district with electrical energy or power shall be entered into for a longer period 34than fifteen years. 35

§16-13A-25. Borrowing and bond issuance; procedure.

1 Notwithstanding any other provisions of this article to 2 the contrary, a public service district shall not borrow 3 money, enter into contracts for the provision of engineer-4 ing, design or feasibility studies, issue or contract to issue 5 revenue bonds or exercise any of the powers conferred by 6 the provisions of section thirteen, twenty or twenty-four $\overline{7}$ of this article, without the prior consent and approval of 8 the public service commission. The public service com-9 mission may waive the provision of prior consent and 10 approval for entering into contracts for engineering, design or feasibility studies pursuant to this section for 11 12good cause shown which is evidenced by the public service 13district filing a request for waiver of this section stated in a letter directed to the commission with a brief description 14 of the project, evidence of compliance with chapter five-g 1516of this code, and further explanation of ability to evaluate their own engineering contract, including, but not limited 1718 to: (1) Experience with the same engineering firm in the 19past two years requiring engineering services; or (2) 20completion of a construction project within the past two 21years requiring engineering services. The district shall 22also forward an executed copy of the engineering contract 23to the commission after receiving approval of the waiver. 24Unless the properties to be constructed or acquired 25represent ordinary extensions or repairs of existing 26systems in the usual course of business, a public service 27district must first obtain a certificate of public convenience and necessity from the public service commission 2829in accordance with the provisions of chapter twenty-four 30 of this code, when a public service district is seeking to 31acquire or construct public service property.

32Thirty days prior to making formal application for the 33 certificate, the public service district shall prefile with the public service commission its plans and supporting 34 information for the project and shall publish a Class II 35 legal advertisement in a newspaper or newspapers of 36 37 general circulation in each city, incorporated town or 38 municipal corporation if available in the public service district, which legal advertisement shall state: 39

(a) The amount of money to be borrowed, or the amount
of revenue bonds to be issued: *Provided*, That if the
amount is an estimate, the notice may be stated in terms
of an amount "not to exceed" a specific amount;

(b) The interest rate and terms of the loan or bonds: *Provided*, That if the interest rate is an estimate, the
notice may be stated in terms of a rate "not to exceed" a
specific rate;

48 (c) The public service properties to be acquired or49 constructed, and the cost of the public service properties;

50 (d) The anticipated rates which will be charged by the 51 public service district: *Provided*, That if the rates are an 52 estimate, the notice may be stated in terms of rates "not to 53 exceed" a specific rate; and

54 (e) The date that the formal application for a certificate of public convenience and necessity is to be filed with the 55 public service commission. The public service commission 56 may grant its consent and approval for the certificate, or 57 58 any other request for approval under this section, subject to such terms and conditions as may be necessary for the 59 60 protection of the public interest, pursuant to the provi-61sions of chapter twenty-four of this code, or may withhold 62such consent and approval for the protection of the public 63 interest.

In the event of disapproval, the reasons for the disapproval shall be assigned in writing by the commission. 11 [Enr. Com. Sub. for S. B. No. 266

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

enate Committee Chairman

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Originated in the Senate.

In effect ninety days from passage

Clerk of the Senate

Clerk of the House of Delegates

President of the Senate

Speaker House of Delegates

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